

THE HONORABLE JAMAL N. WHITEHEAD

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

PLAINTIFF PACITO; PLAINTIFF ESTHER;  
PLAINTIFF JOSEPHINE; PLAINTIFF SARA;  
PLAINTIFF ALYAS; PLAINTIFF MARCOS;  
PLAINTIFF AHMED; PLAINTIFF RACHEL;  
PLAINTIFF ALI; HIAS, INC.; CHURCH  
WORLD SERVICE, INC.; and LUTHERAN  
COMMUNITY SERVICES NORTHWEST,

*Plaintiffs,*

v.

DONALD J. TRUMP, in his official capacity as  
President of the United States; MARCO RUBIO,  
in his official capacity as Secretary of State;  
KRISTI NOEM, in her official capacity as  
Secretary of Homeland Security; DOROTHY A.  
FINK, in her official capacity as Acting Secretary  
of Health and Human Services,

*Defendants.*

Case No. C25-255 JNW

**[PROPOSED] ORDER GRANTING  
PLAINTIFFS' MOTION FOR  
PRELIMINARY INJUNCTION**

**INTRODUCTION**

This matter came before the Court on Plaintiffs' motion for preliminary injunction. Plaintiffs challenge Executive Order 14163 (the "Executive Order")—issued on January 20, 2025, by President Donald J. Trump and entitled "Realigning the United States Refugee Admissions Program"—and Defendants' subsequent suspension of refugee processing, decisions, and

1 admissions. Plaintiffs also challenge Defendants' suspension of funding related to the U.S.  
2 Refugee Admissions Program ("USRAP") to resettlement partners. Having considered the motion,  
3 Defendants' response, if any, and the argument of the parties, if any, the Court **GRANTS**  
4 Plaintiffs' motion for preliminary injunction. The Court enters the following findings of fact and  
5 conclusions of law.

### 6 **FINDINGS OF FACT**

7 1. Plaintiffs face irreparable injury as a result of the Executive Order, its  
8 implementation by Defendants, and Defendants' subsequent suspension of USRAP-related  
9 funding to resettlement partners. The Executive Order harms Plaintiffs by forcing some, like  
10 Church World Service, Inc. and HIAS, Inc., to furlough or lay off staff members. The individual  
11 Plaintiffs are severely harmed in various ways, including inability to pursue refugee applications  
12 and travel to the United States, loss of funds spent planning to welcome family members and those  
13 they prepared to sponsor, loss of funds in anticipation of travel to the United States, loss of benefits  
14 and case management support once in the United States, prolonged separation from family, and  
15 risk of physical harm to those abroad due to inability to travel to the United States.

16 2. These harms are immediate, ongoing, and significant and cannot be remedied in the  
17 ordinary course of litigation.

### 18 **CONCLUSIONS OF LAW**

19 3. The Court has jurisdiction over Defendants and the subject matter of this action.

20 4. The Court deems no security bond is required under Federal Rule of Civil  
21 Procedure 65(c).

22 5. To obtain a preliminary injunction, Plaintiffs must establish that (1) they are likely  
23 to succeed on the merits, (2) irreparable harm is likely in the absence of preliminary relief, (3) the  
24 balance of equities tips in their favor, and (4) an injunction is in the public interest. *Winter v. Nat.*  
25 *Res. Def. Council, Inc.*, 555 U.S. 7, 20 (2008).  
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6. Based on the findings of fact set forth above and established Ninth Circuit precedent, there is a strong likelihood that Plaintiffs will succeed on the merits of their claims that the Executive Order; Defendants' suspension of refugee processing, decisions, and admissions; and Defendants' funding suspension violate the Refugee Act, the Administrative Procedure Act, the Immigration and Nationality Act, and the U.S. Constitution. *See Hawai'i v. Trump*, 859 F.3d 741, 788 (9th Cir. 2017); *Doe v. Trump*, 288 F. Supp. 3d 1045, 1078–86 (W.D. Wash. 2017).

7. Plaintiffs have also shown that they are likely to suffer irreparable harm in the absence of preliminary relief. The Executive Order and funding suspension will directly impact Plaintiffs, immediately threatening the continued operations of Plaintiff agencies and causing further layoffs and furloughs of staff members. The Executive Order and funding suspension will also cause irreparable harm to the individual Plaintiffs, immediately causing many to lose indefinitely the opportunity to resettle in the United States, lose funds, lose benefits and support once in the United States, experience family separation, and suffer ongoing risk of physical harm due to their inability to seek refugee status in the United States.

8. The balance of equities tips toward the Plaintiffs and the public interest strongly weighs in favor of entering preliminary relief.

### **PRELIMINARY INJUNCTION**

Now, therefore, it is hereby **ORDERED** that:

9. Defendants and all their respective officers, agents, servants, employees and attorneys, and any person in active concert or participation with them who receive actual notice of this order, are hereby fully enjoined from the following:

- a. Enforcing or implementing any portion of Executive Order 14163;
- b. Enforcing or implementing any portion of Defendants' suspension of refugee processing, decisions, and admissions;
- c. Enforcing or implementing any portion of Defendants' suspension of funding for USRAP-related services, including as reflected in the Notices of Suspension the

1 U.S. State Department sent to all refugee and resettlement partners on January 24,  
2 2025; and

3 d. Withholding reimbursements to resettlement partners for USRAP-related work  
4 performed pursuant to cooperative agreements.

5 10. Defendants' attorneys shall provide written notice of this Order to all Defendants  
6 and agencies and their employees, contractors, and grantees by February \_\_\_, 2025, at \_\_\_ a.m./p.m.  
7 Defendants shall file a copy of the notice on the docket at the same time.

8 11. This preliminary injunction remains in effect pending further orders from this  
9 Court.

10 **IT IS SO ORDERED.**

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12 Dated this \_\_\_ day of February, 2025.

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United States District Judge  
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Presented by:

s/ Harry H. Schneider, Jr.

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**CERTIFICATE OF SERVICE**

I certify under penalty of perjury that on February 11, 2025, I caused to be electronically filed the foregoing document with the Clerk of the Court using the CM/ECF system, which will send a notification of the filing to the email addresses indicated on the Court's Electronic Mail Notice List.

Dated: February 11, 2025

s/ Harry H. Schneider, Jr.  
Harry H. Schneider, Jr.